



### The Carrot and the Stick:

Evidence on Voluntary Tax
Compliance from a Pilot Field
Experiment in Rwanda

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Leading Africa in Tax Administration





### A joint paper by the African Tax Administration Forum (ATAF) and the International Centre for Tax and Development (ICTD)

#### **About ATAF**

The African Tax Administration Forum (ATAF) is an international membership organisation of African revenue authorities and acts as a platform promoting cooperation, knowledge sharing and capacity building among African revenue authorities. It seeks to ensure greater synergy and cooperation in capacity development amongst all relevant stakeholders to reduce duplication of work and give greater support to African Tax Administrations. From its beginning in 2009, when it was formally launched in Kampala, Uganda, ATAF is growing in stature and in influence. Today ATAF is an important voice in taxation in Africa and the world. It has achieved the status of an international organisation and its membership has grown to 38 African tax administrations.



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#### About ICTD

The International Centre for Tax and Development is a global policy research network dealing with the political economy of taxation policies and practices in relation to the poorer parts of the world.

Our operational objectives are to generate and disseminate relevant knowledge to policymakers and to mobilise knowledge in ways that will widen and deepen public debate about taxation issues within poorer countries. Our ultimate objective is to contribute to development in the poorer parts of the world and help make taxation policies more conducive to pro-poor economic growth and good governance.

The ICTD's research strategy and organisational structures are designed to bring about productive interaction between established experts and new stakeholders.

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# The carrot and the stick: evidence on voluntary tax compliance from a pilot field experiment in Rwanda

#### **Summary**

Large-scale field experiments on tax compliance have been a thriving field of research in many regions of the world. However, Africa is still lagging behind, as administrative data from anonymised returns is available only in a handful of countries. To the best of our knowledge, there is as yet no published evidence of a tax field experiment from Africa. This paper reports the results of a pilot experiment in Rwanda that served as a stepping stone for a larger experimental study on tax compliance. In this pilot, we test the process of messaging taxpayers to encourage them to comply voluntarily, by providing information on sanctions. The results indicate that communication strategies that aim to inform taxpayers may be effective in increasing tax compliance. However, these results are only indicative. They will be complemented by further evidence from the larger field experiment, where we test different types of messages and delivery methods. Nonetheless, this paper provides some initial insight into the use of tax experiments in Africa, both in terms of initial evidence and lessons learned for future efforts in this field.

**Keywords:** taxation; voluntary compliance; field experiment; Rwanda.

**JEL codes:** C93, H26, H30

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